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Finance and Best Value Overview and Scrutiny Committee

Date: Time:	Wednesday, 7 January 2009 2.30 pm
Venue:	Committee Room 1 - Wallasey Town Hall

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AGENDA

1. DECLARATIONS OF INTEREST/PARTY WHIP

Members are asked to consider whether they have personal or prejudicial interests in connection with any item(s) on this agenda and, if so, to declare them and state what they are.

Members are reminded that they should also declare, pursuant to paragraph 18 of the Overview and Scrutiny Procedure Rules, whether they are subject to a party whip in connection with any item(s) to be considered and, if so, to declare it and state the nature of the whipping arrangement.

2. TRANSFORMING WIRRAL - STRATEGIC ASSET REVIEW (Pages 1 - 82)

- A. Extract of Cabinet Minute 264 (27 November 2008) [Page 1]
- **B.** Report of the Chief Executive to Cabinet 27 November 2008
 - Transforming Wirral: Delivering The Strategic Asset Review [Page 3]
 - Appendix [Page 23]
- C. Information requested by the Chair in relation to savings on closure/transfer of assets [Page 49]
- **D.** Information requested by the Chair in relation to consolidated schedules in respect of Library and Sport Centre closures
 - 1. Library Savings [Page 55]
 - 2. Sports Centre Savings [Page 57]
- **E.** List of the seven administrative assets identified by the Review Group that will be programmed for closure and disposal in 2009/2010
 - Bridge Court
 - 4 Cavendish Road
 - 5/7 St Andrews Road
 - Moreton Municipal Building
 - Oakenholt
 - The Old Courthouse
 - 19 Heath Road
- **F.** Information requested by the Chair in relation to the basis of the £45m calculation of the no change option will be reported verbally by the Director of Law, HR and Asset Management
- **G.** Information requested by the Chair from the Director of Finance in relation to relevant sections of the Budget Book 2008/2009 **[Page 59]**
- **H.** The following reports requested by the Chair contain information in relation to the backlog of major property repairs of $\pounds 10m -$
 - 1. Report of the Deputy Chief Executive/Director of Corporate Services to Cabinet 16 August 2007
 - Planned Maintenance 2007/2008 [Page 63]
 - 2. Report of the Deputy Chief Executive/Director of Corporate Services to Cabinet 13 March 2008 [Exempt]
 - Property Performance Management [Page 67]
 - Appendix 1 Administrative Buildings
 - Appendix 2 Other Buildings Running Costs
 - Appendix 3 Maintenance Backlog
 - Appendix 4 Disabled Access
 - Appendix 5 Delivery of Capital Projects

WIRRAL COUNCIL

CABINET

27 NOVEMBER 2008

EXTRACT

264. TRANSFORMING WIRRAL – STRATEGIC ASSET REVIEW

The Leader of the Council indicated that as this report proposed the start of a consultation process, interested individuals would have an opportunity to feed into that consultation process, if the recommendations were agreed.

The Chief Executive presented a report which set out a vision for transforming Wirral's use of assets in order to improve service delivery; provide better value for money; and support the regeneration of the Borough, particularly its most deprived parts. It recommended investing £20 million, over four years, to develop a strategic network of 12 state-of-the-art multi-purpose complexes. These would be a mix of brand new buildings and enhancements to existing facilities. It was proposed to develop high quality, energy efficient and well maintained facilities, equipped with modern technology (including free Wi-Fi access) and to consult with local people over extending opening hours to meet service users' needs.

To achieve the level of service improvement, whilst simultaneously controlling overall buildings related costs, required a strategic review of all the Council's properties and a reduction in the total number of publicly funded premises. The vision for the future was of much improved facilities, but not as many Council maintained buildings: the vision is 'Fewer but Better'. If the Council paid for the running costs of fewer buildings, Wirral residents would be able to enjoy the high quality and efficient modern facilities they deserved whilst the Council Tax could be kept at an acceptable level.

The Leader of the Council referred to the background to the report and increases in energy costs and indicated that his priority was to ensure that increased costs were not passed on to the Council tax payer.

The Deputy Leader of the Council referred to the transfer of assets to the community and the opportunity for residents to become involved in shaping the new services.

Councillor Stuart Kelly also referred to the transfer of assets to the community and the need for the administrative services of the Council to reduce its share of the costs.

The Leader of the Council hoped that the results of the consultation would be able to be reported to the Cabinet on 15th January 2009 and invited other private and public organisations to contribute to the consultation process.

The Leader of the Council moved an amendment, duly seconded and it was –

Resolved – That

(1) Cabinet agrees the recommendation as set out below:

That the proposals set out in the report for the strategic consolidation of the Council's asset base across the borough be agreed in principle and then be subject to public and staff consultation as described, with the results of that consultation brought to a future meeting of Cabinet.

and asks that a special Area Forum Conference/Conferences be convened as soon as possible in order to allow a full debate on the proposals in the report.

(2) Cabinet also asks that this matter be referred to a joint Scrutiny Committee, comprising of Finance and Best Value, Corporate Services and Culture, Tourism and Leisure Overview Scrutiny Committees, with a Chair to be elected at the meeting. Democratic Services be asked to make the appropriate arrangements for this meeting to take place as soon as possible; and

(3) the proposals set out in this report for the strategic consolidation of the Council's asset base across the Borough, along with the provision of a mobile library/one stop shop, be agreed in principle and then subjected to public and staff consultation as described, with results of that consultation brought to a future meeting of the Cabinet.

WIRRAL COUNCIL

CABINET - 27 NOVEMBER 2008

REPORT OF THE CHIEF EXECUTIVE

TRANSFORMING WIRRAL – DELIVERING THE STRATEGIC ASSET REVIEW

1. EXECUTIVE SUMMARY

- 1.1 This report sets out a vision for transforming Wirral's use of assets in order to improve service delivery; provide better value for money; and support the regeneration of the Borough, particularly its most deprived parts. It recommends investing £20 million, over four years, to develop a strategic network of 12 state-of-the-art multi-purpose complexes. These will be a mix of brand new buildings and enhancements to existing facilities. It is proposed to develop high quality, energy efficient and well maintained facilities, equipped with modern technology (including free Wi-Fi access) and to consult with local people over extending opening hours to meet service users' needs.
- 1.2 To achieve this level of service improvement, whilst simultaneously controlling overall buildings related costs, requires a strategic review of all the Council's properties and a reduction in the total number of publicly funded premises. The vision for the future is of much improved facilities, but not as many Council maintained buildings: the vision is 'Fewer but Better'. If the Council pays for the running costs of fewer buildings, Wirral residents will be able to enjoy the high quality and efficient modern facilities they deserve whilst the Council Tax can be kept at an acceptable level.

2. OVERVIEW

2.1 Why undertake the Strategic Asset Review ('SAR')?

- (a) Wirral's building stock was largely inherited in 1974 from five district councils, each with their own property portfolio. Whilst much has changed in the 34 years since 1974; many of Wirral Council's assets remain largely unchanged.
- (b) Local people have higher expectations of their Council and demand better standards and more customer friendly and personalised services;
- (c) There is a mounting backlog of major property repairs (currently reported to Cabinet at around £10million) and a rapidly reducing life span for many of the Council's buildings;
- (d) Doing nothing is not a tenable option: it would cost the Council over £45million during the next ten years (which would mean higher Council tax levels and severely affect services), fail to match our asset base to modern service needs and fail to deliver value for money;
- (e) Energy is expensive and elderly buildings are energy inefficient. This costs the Council Tax payer money. It also increases the Council's carbon footprint at a time when the authority has an obligation to work with both the public and private sectors, to reduce energy consumption to mitigate the effects of global warming;

- (f) Wirral's demographics have changed since 1974: new communities have grown up and some longer established communities have shifted their focal points;
- (g) Council buildings should be accessible to all local residents. This means they must be served by transport routes (often very different from 1974) and accessible for customers with impaired mobility. Many current buildings fail both these tests;
- (h) The Government is keen to empower local communities and expects councils to explore transferring many of their assets to community groups. This will give local people greater control over how public assets are used to meet local need; and
- (i) Tax payers will benefit if all parts of the public sector (including the Council, NHS and Police) collaborate and try to develop multi purpose buildings and multi agency solutions.

2.2 Office accommodation

2.3 To help fund the costs of delivering the proposed multi-purpose complexes the Council will achieve at least a 20 per cent reduction in its own accommodation costs by 2011. This will mean fewer office buildings which will be achieved through greater use of open plan accommodation; a reduced average floor space per employee; increased desk sharing; and more flexible working (which is also likely to reduce absence levels and thereby further improve efficiency and value for money). By 2011, these measures will save over £1 million a year, which is equivalent to a one per cent reduction in Council Tax.

2.4 New multi-purpose complexes in key community focal points

- 2.5 Over the next four years, the Council will invest around £20million in developing 12 multi-purpose complexes in key community locations across Wirral. These will be a mix of new build and enhanced existing facilities. They will house multiple Council functions and, wherever possible, be co-located with one or more of the Council's public sector partners, including the Police, Fire Authority and Health Service. There may also be partnerships with the private sector aimed at bringing in additional investment to the Borough. These changes will make it easier for members of the public to access a number of different services in one place. Minimum service provision is likely to be the co-location of library facilities, a One Stop Shop, and Community space available to the public, and will include public access to information technology. Many of the multi-purpose complexes are likely to provide substantially more than this level of facilities.
- 2.6 The proposed location of the new complexes takes into consideration where people live, transport routes and the existence of current buildings suitable for extension or adaptation. These complexes will be substantially cheaper to run than a large number of individual buildings. With the benefit of economies of scale and shared costs, the new complexes can be equipped to the highest standards. They will also be designed to be energy efficient and will lend themselves to new energy efficient measures, such as the installation of Combined Heat and Power sources. Wirral's Carbon footprint will also be reduced by the fact that individuals will need to make only one journey where previously they might have had to make several to access the same level of services.
- 2.7 The creation of these new complexes will, however, replace many of the Council's existing buildings. While services will cease to be delivered from some familiar buildings, the provision of services at the new complexes will be improved.

2.8 **Proposed locations for multi-purpose complexes:**

There will be five major multi-purpose complexes, which will include some facilities (such as a new central reference library) that will serve all the residents of the Borough. These will be located at:

- Bebington Civic Centre;
- Birkenhead (probably centred around Europa Pools and incorporating a new central reference library and a PCT health and wellbeing centre);
- Liscard (a brand new facility);
- Moreton (a brand new facility); and
- West Kirby (centred on a modernised Concourse).

In addition, there will be seven smaller, community focused, multi-purpose complexes located at:

- Eastham;
- Greasby;
- Heswall;
- Leasowe (probably in the Millennium Centre);
- Rock Ferry;
- St James; and
- Woodchurch.

Leasowe and St James are operated by community based development trusts and the Council will explore all opportunities to enhance the present offer to service users at these sites.

2.9 Libraries

- 2.10 The Library Service will be modernised and reconfigured to take account of current and likely future expectations of users; more customer friendly opening hours; the impact of new technology on accessing services; and recognised best practice. Wirral will have one brand new, state of the art, central reference library, probably located at the Europa Pools site. In addition it is envisaged that there will be 11 area libraries at the other multi-purpose complexes. (As the details for the multi-purpose complex at Liscard are developed, consideration will be given to the inclusion of the central library facility for Wallasey and potential alternative uses for the existing Wallasey Central Library site, which is currently identified for retention).
- 2.11 Books may be automatically reserved on line (to ensure availability when visiting the user's chosen multi-purpose complex), from home, or from a number of community based IT access points from which information technology can be accessed. These could be located in schools, community centres or other Council buildings, but will need to reflect the views of the local community.

2.12 Sports and recreation facilities.

2.13 There will also be fewer but better sports and recreation facilities. These will be carefully tailored to meet Wirral's health needs. The Council will work closely with its health service partners to meet the needs of all local residents, including both young people and the elderly.

- 2.14 In particular, the Council will work with the Health Service to challenge high levels of obesity and will strive to provide high quality facilities for local people to engage in sporting activities. Key sports and recreation facilities will be located at:
 - The Oval (recently subject to a £3million plus refurbishment scheme)
 - Europa Pools, (probably with an added Health and Wellbeing centre provided in partnership with the Health Service).
 - West Kirby Concourse fully refurbished and expanded (probably in partnership with the private and public sectors).
- 2.15 In addition, the Wirral Tennis and Sports Centre will remain as a specialist facility. Discussions have taken place with potential public sector partners regarding Leasowe Recreation Centre transferring from the Council to become a community recreation centre which will continue to provide a swimming pool for public and club use. Although Guinea Gap (which is part of an area of Council-owned prime waterfront on the River Mersey) will close, the Council will actively seek to use this extended site to kick start a major Seacombe/Egremont waterfront re-development scheme to regenerate one of Wirral's poorest areas. Whilst this would mean the closure of Guinea Gap recreation centre, it would offer the possibility of modern re-provision as part of a wide ranging re-development scheme that would create jobs and transform the area.
- 2.16 In recent years, the Council has worked with schools and local communities to deliver a significant number of shared new, high quality facilities distributed across the borough. Since 2003, nine new multi purpose sports halls and four new all weather pitches, with floodlighting, have been built on school sites in Wirral.
- 2.17 Seven of the new sports halls are at secondary schools at: Weatherhead High School for Girls; Prenton High School for Girls; Bebington High School; Park High School; Wallasey School; South Wirral High School; and Wirral Grammar School for Girls, where Private Finance Initiative ('PFI') schemes have taken place. Additionally, the existing sports hall at Hilbre remains in use. The other two new sports Halls are at Woodchurch and Pensby High Schools. The Pensby scheme has a new floodlight all-weather pitch and other hard court areas. The Woodchurch sports hall is half as big again as a standard school facility and will include a floodlit all-weather pitch. The other new floodlit all-weather pitches are at: Weatherhead; Oldershaw; and a half-size facility at the Hospital School (Joseph Paxton Campus). The Council have also built three single court Spaces for Sports and Arts at three primary sites: Rock Ferry; Christchurch in Birkenhead; and St Joseph's in Wallasey.
- 2.18 All these facilities are available for community use and the seven PFI schools employ Lettings Officers to manage and support such shared use. As a result, a number of groups have re-located to these new, high quality facilities and the Council have ceased lettings at the old sports hall and gym at Acre Lane which, in turn, has led to staff and other savings.

2.19 Arts and Heritage.

2.20 The Council has invested £11.5 million in comprehensively redeveloping the Floral Pavilion in New Brighton. This will provide superb facilities for performing arts and conference activities on Wirral and is an example of the sort of high quality building that local people should expect. Activities from the Pacific Road Arts Centre will

transfer into the Floral Pavilion and alternative uses be sought for Pacific Road. The Williamson Art Gallery and the Priory will be retained and become the focus for future investment, with alternative uses (including transfer to the community and the option of developing a trust with existing voluntary groups) being actively explored for Wirral Museum and the Transport Museum.

2.21 Engaging with the public.

- 2.22 The public rightly expects the Council to keep increases in Council Tax to a minimum and to use its buildings efficiently. However, the SAR represents a major change in the Council's use of its buildings: whilst £20million will be invested in better facilities, there will also be the consequential loss of many other buildings currently used by the public. It is important that the people of Wirral have a say about how they want things to look in the future, whilst acknowledging the implications for the level of council tax.
- 2.23 The Council will be talking to local communities through Area Forums about what they want in their communities. The Council will also be engaging with service users who are directly affected by the proposed changes. However, it is also important to consult with all Wirral residents, of all ages, across the borough, about their vision of the wider picture and about what services they believe would be most valuable to them within the new multi-purpose complexes (and how their needs may evolve in the medium and longer terms).

3 BACKGROUND

- 3.1 In March 2008 the Council agreed a new Corporate Plan. This identifies five strategic objectives for the period 2008-11 and a number of priorities for improvement for 2008-09. One of the five strategic objectives is to create an Excellent Council. One of the priorities for improvement identified as underpinning this strategic objective is to improve the use of the Council's land and assets. A second priority is to create a sustainable and stable budget, providing value for money.
- 3.2 On 9 July 2008 Cabinet considered proposals for the SAR of the Council's land and buildings. This set out a mechanism of area asset reviews to begin the process of improving the quality and efficiency of the Council's use of assets to ensure that the authority's limited resources are used in the best interest of local people. Cabinet approved the methodology and actions set out in the SAR and endorsed the concept of undertaking seven area-based asset reviews to cover the whole Borough.
- 3.3 On 16 October 2008 Cabinet considered a further report setting out progress with the SAR and making a number of recommendations for its future delivery. On the same date, Cabinet also considered a report from the Director of Regeneration setting out a Strategic Development Plan for Cultural Services (the 'Cultural Services Review'). In relation to the latter, Cabinet resolved to adopt the future vision for the service identified in the report;

"Through integrated management, the Council will deliver high quality multi-purpose facilities, concentrated on strategic locations to benefit the whole community of Wirral."

Cabinet also agreed to consultation with user groups and staff on the vision and service outputs; and confirmed that the Cultural Services Review should be integrated into the SAR.

- 3.4 The same Cabinet also considered a report from the Director of Adult Social Services on progress towards the transformation of Adult Social Services. This explained the need for significant changes in the way services are commissioned and delivered. This will be likely to have significant consequences for the asset base and lead to a programme of review and consultation that is likely to result in further change over the next few years. Similarly the report elsewhere on this agenda from the Director of Children's Services on the Youth Service will have significant asset related implications that will need to be integrated with the SAR.
- 3.5 Cabinet welcomed the SAR as an opportunity to enhance service delivery for local people through fewer but better, more fit-for-purpose, facilities that are more energy efficient and less costly to operate. In particular, Cabinet noted the very substantial impact on the Council's finances of increased energy costs. Cabinet also noted that the current property repairs backlog is around £10m. Members requested Officers to complete the seven area reviews of the whole Borough and report to Cabinet with their proposals in order to allow strategic decisions to be taken. Cabinet also recognised the need to expedite the review of the Council's administrative buildings as part of the overall SAR.
- 3.6 Cabinet resolved to adopt the following principles in delivering the SAR:
- 3.6.1 **Assets must be fit for purpose.** This will mean that assets should:
 - Provide high quality facilities meeting the needs and expectations of local people;
 - Be well maintained, clean and safe, with all repair and maintenance requirements met in a risk assessed, planned and adequately resourced manner;
 - Use modern technology and good design to optimise energy efficiency; and
 - Be located in the right place so as to be accessible by local people (by public and private transport) and be Disability Discrimination Act ('DDA') compliant.
- 3.6.2 The Council must use its land and buildings strategically and where appropriate collaborate with its partners. This will mean that:
 - Assets are used to promote delivery of the Sustainable Community Strategy and the Council's priorities;
 - Assets are used to promote the social, economic and environmental wellbeing of local people;
 - Multi purpose buildings and multi agency solutions are employed where practicable to optimise (a) accessibility and ease of use by local people; (b) value for money; and (c) cross-agency service delivery;
 - Assets are transferred to the community where appropriate;
 - Asset acquisition, investment and disposal decisions are based on option appraisals and whole-life costing to optimise value for money; and
 - Benchmarking is used to evaluate the effectiveness of asset use/management compared with other local authorities.

3.6.3 Consultation and community engagement is essential. This will mean:

- Consultation to assess the needs, expectations and priorities of local people;
- Seeking the views of users as to the facilities they would like and the opinions of the wider community as to optimum value for money for all local people;
- Recognising that some exceptional buildings may contribute significantly to local people's 'sense of place'; and that not all asset related decisions can be determined by financial factors alone; and
- Understanding that changes to the Council's assets portfolio may have challenging consequences for the staff employed at the existing buildings.

3.6.4 It is important that the fundamental principles underpinning the SAR are applied consistently and fairly across the Borough to achieve the overall transformation in the management of the Council's assets that is necessary in the wider public interest.

4. STRATEGIC ASSET REVIEW – THE VISION FOR THE FUTURE

4.1 This report sets out the recommendations of the cross-directorate Strategic Asset Review Group ('the Review Group'). It includes officers' conclusions in relation to the Council's office buildings and the Cultural Services Review. The recommendations are intended to be a coherent package of borough-wide proposals based on the vision of Fewer but Better assets and optimum value for money for local people.

4.2 **The approach taken**

- 4.3 The Review Group examined the whole of the borough using seven geographical areas, in line with the principles previously endorsed by Cabinet. Critically, the Council's asset base should support the delivery of its priorities and the strategic direction of its services. The Review Group has therefore been guided in its work by the direction being taken for future service delivery.
- 4.4 The Review Group has concentrated on public-facing assets for the area based reviews but recognised that more specialist DASS and CYPD assets need to be integrated into the ongoing process of review. The approach taken has had regard to the overall best interests of all local people: not just the views of current users of existing facilities. It has applied consistent principles across the Borough to recommend holistic transformation in the management of the Council's assets.
- 4.5 The Review Group did not consider in detail the shared use of school assets, where reviews of secondary and primary provision are currently under way. The delivery of the Children and Young People's Plan, overseen by the Children and Young People's Partnership Board, creates opportunities to strengthen services at community level. There are significant issues here for the corporate asset base. For example, the Extended Schools agenda can deliver a wider range of public services and community benefits using schools which are located in the heart of communities, linking with the PCT and other services. Already, however, the Council has worked with schools and local communities to deliver a significant number of new, high quality facilities distributed across the borough. Since 2003, nine new multi purpose sports halls and four new all weather pitches, with floodlighting, have been built on school sites in Wirral.
- 4.6 Seven of the new sports halls are at secondary schools at: Weatherhead High School for Girls; Prenton High School for Girls; Bebington High School; Park High School; Wallasey School; South Wirral High School; and Wirral Grammar School for Girls', where Private Finance Initiative schemes have taken place. Additionally, the existing sports hall at Hilbre remains in use. The other two new sports Halls are at Woodchurch and Pensby High Schools. The Pensby scheme has a new floodlight all-weather pitch and other hard court areas. The Woodchurch sports hall is half as big again as a standard school facility and will include a floodlit all-weather pitch. The other new floodlit all-weather pitches are at: Weatherhead; Oldershaw; and a half-size facility at the Hospital School (Joseph Paxton Campus). The Council have also built three single court Spaces for Sports and Arts at three primary sites: Rock Ferry; Christchurch in Birkenhead; and St Joseph's in Wallasey. All these facilities are

available for community use and the seven PFI schools employ Lettings Officers to manage and support such shared use. As a result, a number of groups have relocated to these new, high quality facilities and the Council have ceased lettings at the old sports hall and gym at Acre Lane which, in turn, has led to staff and other savings.

- 4.7 As schools move to Foundation status and assets transfer to school Governing Bodies, it will be important to ensure the continuing development of community use.
- 4.8 The Review Group is clear that, to maximise benefit and value for money, all such programmes must be developed in a corporate context. The newly appointed Head of Asset Management will build on existing relationships with Children and Young Peoples Services to further integrate these asset groups with corporate planning and, where possible, to use opportunities arising from new building programmes to enhance local service delivery.
- 4.9 DASS assets have been considered by the Review Group. Cabinet approval of the report referred to in paragraph 3.4 above is likely to result in early closure and/or release of some assets, with service consultation and further change to follow in the short to medium term. It is important that as asset modernisation and consolidation is driven forward corporately, opportunities are taken to share facilities where appropriate and to 'join up' service delivery. There are opportunities, for example, to consider how modernised services can make greater use of the wider portfolio of general community facilities. Again, the Head of Asset Management will work with the Director of Adult Social Services to ensure an integrated, corporate approach.
- 4.10 The Review Group has applied the vision of Fewer but Better assets and reviewed the Council's portfolio of properties with the aim of providing for future use based on a strategic framework where:
 - Some facilities and services are of borough-wide significance, serving the whole peninsula (and, in some cases, are of regional or wider significance);
 - Some services will be provided centrally for the areas they serve, in locations that are readily accessible, but with users being expected to travel to them; and
 - Planning must allow for both specialist and general assets.
- 4.11 The Review Group has applied the principles that:
 - All assets are 'corporate' (in the sense of being 'owned' by the Council, rather than by individual departments);
 - Asset use should be focused on the delivery of the Council's priorities; and
 - Every opportunity should be taken to join up and share the use of publicly owned assets (unless there are compelling reasons not to do so).

The Review Group has also reviewed future asset need in the context of value for money and affordability.

4.12 On 16 October 2008, Cabinet endorsed the principle of community asset transfer. The Review Group has considered the opportunities this may offer for the retention in community use of a wider range of assets than those that the Council alone will be able to afford to maintain. The recommendation of the Review Group is that if an asset would not be retained by the Council as part of its future asset base then transfer must ultimately mean the full transfer of costs and liabilities to a 'fit and proper' body. If this cannot be achieved the alternative will be closure.

- 4.13 A programme of asset transfer is to be developed and implemented over an anticipated period of two years as an alternative to the immediate closure of neighbourhood facilities. This scale of change is necessary to create a sustainable high quality asset base. For this reason, if transfer is not achieved within the programmed timescale those assets will be closed and disposed of and/or demolished, as appropriate.
- 4.14 As agreed by Cabinet on 16 October 2008, a further report will be submitted recommending a policy to support community asset transfer. The Review Group recommends that, during the two year transitional period, financial support is sought from the Community Fund for those premises identified for transfer.
- 4.15 The Review Group's recommendation is that core provision of customer facing services and certain community facilities is developed in the form of multi-purpose complexes. These will be sited in accessible locations across the borough. Their final location, size and content will be developed in a programmed approach across the borough involving consultation with users, stakeholders and partners. The multi-purpose complexes will vary in their details but at their heart each will offer:
 - Advice and assistance or access to online information on Council services similar to that currently provided by One Stop Shops;
 - Shared space for use by Council services and generally by a range of community and interest groups and voluntary sector partners;
 - Library facilities, including free IT/internet access for local people; and
 - Suitable facilities and dedicated space, as appropriate, to support the delivery of the widest range of public services (for example health services and police)
- 4.16 One Stop Shop ('OSS') provision will be through the new multi-purpose complexes. In addition, the OSS provision currently provided in Department of Work and Pensions buildings at Bromborough, Hoylake, Liscard and Upton will continue. This is because provision of these facilities imposes no cost burden on the Council, having regard to the present overall Government funding arrangements. However, it is recommended that the position is reviewed in the event that the present funding arrangements are changed by the Government or if the DWP withdraws from any of its buildings where there is OSS provision.

5. OPTION APPRAISAL

- 5.1 The Review Group has considered three broad options and the costs and benefits associated with each.
- 5.2 **No Change.** Previous reports on the SAR have made clear why the Council cannot continue to maintain its current estate in anything other than a state of decline, given the Council's financial position, the drive for service transformation and customer expectations. Incremental rationalisation (often determined by structural deterioration) and inadequate improvement of existing assets is unsustainable and inconsistent with best practice. Over ten years, this option will cost over £45million more than the preferred option and is not recommended.
- 5.3 **Minimal provision.** This approach would be driven by the maximisation of financial savings. It would only retain a small number of specialist assets; would not provide for any transitional arrangements and would not allow for any extension to existing opening hours. In particular this option would radically reduce the cultural services

offer to a core of five libraries, one leisure centre, and one cultural facility. It would only support multi-purpose complexes (and thus face-to-face customer contact) in five of the seven areas reviewed; and would move to the immediate closure of community centres, instead of working with local groups to deliver a programme of asset transfer. Whilst such a radical approach to the rationalisation of the asset base would deliver the greatest financial savings the Review Group does not consider that it would provide a proportionate and strategic approach to service delivery. For this reason it is not recommended. This option would be likely to result in savings of around £5.7 million per annum (i.e. around £2million above the level of annual savings achievable through the recommended option of strategic consolidation). A further substantial seven figure sum would also be saved over the next ten years due to reduced maintenance liabilities.

- 5.4 **Strategic consolidation.** This is the Review Group's recommended approach and is based on the strategic direction being taken by the Council to transform services and deliver the outcomes prioritised in the Corporate Plan.
- 5.5 This option will provide 12 multi-purpose complexes located strategically across the borough. There will be five major multi-purpose complexes, which will include some facilities (such as a new central reference library) that will serve all the residents of the Borough. These will be located at:
 - Bebington Civic Centre;
 - Birkenhead (probably centred around Europa Pools and incorporating a new central reference library and a PCT health and wellbeing centre);
 - Liscard (a brand new facility);
 - Moreton (a brand new facility); and
 - West Kirby (centred on a modernised Concourse). Previous proposals (considered by the Executive Board on 12 July 2006, with subsequent progress reports) will be extended to include the library and leisure centre.

In addition, there will be seven smaller, community focused, multi-purpose complexes located at:

- Eastham;
- Greasby;
- Heswall;
- Leasowe (probably in the Millennium Centre);
- Rock Ferry;
- St James; and
- Woodchurch.

Leasowe and St James are operated by community based development trusts and the Council will explore all opportunities to enhance the present offer to service users at these sites.

5.6 The location of the multi-purpose complexes in town/district centres will ensure reasonable levels of public transport accessibility, particularly by bus. Four of the districts where multi-purpose complexes will be located (Bebington, Birkenhead, Eastham and West Kirby) are also served by the Merseyrail network.

- 5.7 As part of the detailed work that will lead to the delivery of the multi-purpose complexes, accessibility mapping software (available in the Technical Services Department) will be used to determine the degree of accessibility to the proposed facilities and identify where improved transport provision might be required. This is very important because, if trips from residential areas to the multi-purpose complexes involve more than one bus journey, this can be difficult for some people, particularly those with mobility issues.
- 5.8 The Library Service will be modernised and reconfigured to reflect current and likely future expectations of users; the impact of new technology on accessing services; and recognised best practice. Wirral will have a new, state of the art, central reference library, probably located at Europa Pools, in a multi-agency redevelopment scheme, ideally involving the PCT and the Police site. In addition it is envisaged that there will be 11 area libraries at the other multi-purpose complexes. (As the details for the multi-purpose complex at Liscard are developed, consideration will be given to the inclusion of the central library facility for Wallasey and potential alternative uses for the existing Wallasey Central Library site, which is currently identified for retention).
- 5.9 Books may be automatically reserved on line (to ensure availability when visiting the user's chosen multi-purpose complex), from home, or from a number of community based IT access points from which information technology can be accessed. These could be located in schools, community centres or other Council buildings but will need to reflect the views of the local community. Further consideration will also be given to these issues in the report to Cabinet on Community Asset Transfer (requested by Cabinet at the meeting on 16 October 2008).
- 5.10 Consolidation and new development at the multi-purpose complexes presents a real opportunity to secure additional investment from public and private sector partners. Discussions are already taking place with key partners including the PCT, Police, Fire Service and registered social landlords on opportunities for co-operation and collaboration. The SAR will provide a robust framework for these discussions. Once the outcome of this first review stage is agreed it is intended to consult with partners and develop more detailed proposals for asset use. Where the Council no longer has use for some of its assets partners will be asked if they are of interest to them.
- 5.11 A strategic redevelopment programme of this nature would also enable the Council to offer an attractive procurement package to the market and seek a development partner who could bring innovation and efficiency to what will be a planned programme to be implemented over a number of years. If the Council makes the recommended commitment to a vision for change and the resulting programme of investment, this would be likely to represent a very attractive opportunity to the development market. If the Council moves quickly it will maximise the chances of reaching agreement with other public sector bodies. In addition, the present depressed state of the market provides an opportunity to get financially attractive proposals from the private sector that is eager to obtain public sector contracts: this is likely to optimise Value for Money. However, this will need to take account of present proposals (which are at an advanced stage) in relation to the Concourse.
- 5.12 Finally, this approach of strategic consolidation has identified in each area assets whose retention is not required for future service delivery and which do not appear to lend themselves to community transfer. It is recommended that these assets are closed and disposed of. In some cases services previously delivered from them will be re-provided through the new multi-purpose complexes.

6. OFFICE REVIEW

- 6.1 The Council currently holds administrative space that falls into three broad categories:
 - 8 core administrative buildings;
 - 14 area administrative buildings; and
 - 22 additional administrative buildings or part administrative buildings located across the borough (often within larger facilities).
- 6.2 The Review Group has initially focused on 'front line' customer and service assets, and detailed work on office space will now begin. Nevertheless, in its recommendations for strategic consolidation, the Review Group has identified seven administrative assets that will be programmed for closure and disposal in 2009/10. Savings are contained in the overall financial implications.
- 6.3 A preliminary review of the offices has revealed substantial areas where more effective use can be made of existing space. By working to the Council's space planning guideline of 10 sq.m. per person, additional capacity can be freed up in the Council's core buildings to accommodate existing staff currently occupying other buildings, which could, in turn, then be released.
- 6.4 Expenditure on office accommodation is approximately £5m per annum. With a programme of workspace change it would be reasonable to expect to save at least 20 per cent of these annual costs (i.e. £1 million per year) through the rationalisation of the estate by 2011. For this to happen, however, there will need to be:
 - Central control and management of administrative accommodation and FM budgets;
 - Consistent compliance with the corporate space planning standard of 10 m. sq. per person;
 - Co-ordination of property, IT and HR inputs focused on delivering workplace change; and
 - A roll-out of agile working, underpinned by substantial investment in IT and a strong programme management of workplace change.
- 6.5 To achieve this scale of savings significant initial investment will be required, both to create new and more efficient working environments (for example, by removing existing non-structural internal partitions) and to provide the necessary IT infrastructure and equipment.
- 6.6 Cabinet approval will be sought to fund the necessary work from the Efficiency Investment Budget when scheme details are available.
- 6.7 It is further recommended that the Director of Law, HR and Asset Management reports to a future meeting of Cabinet on more detailed proposals for accommodation change, including the centralisation of current facilities management arrangements.

7. THE RECOMMENDED CHANGES BY AREA

7.1 The following specific recommendations are made in relation to the seven areas (in the order set out in Appendix 2 to the report to Cabinet on 9 July 2008).

7.2 Area 1: West Wirral.

- 7.3 As mentioned above, proposals by Cabinet have previously been discussed for the redevelopment of West Kirby Concourse. It is recommended that these are extended to include the library and leisure centre and the development of the Concourse as the multi-purpose complex for West Wirral.
- 7.4 The review recommends the closure of Hoylake Library and (in line with the recommendations for all community centres) that Hoylake Community Centre and Westbourne Hall are transferred to community management. The existing One Stop Shop in the Hoylake DWP offices will be retained.

7.5 Area 2: Heswall, Pensby and Thingwall.

7.6 Heswall Library and One Stop Shop will provide the multi-purpose complex for this area. Pensby Library will close and Ivy Farm, Pensby Community Centre, Kylemore Community Centre, and Alexander Hall will transfer to community management. Heswall Hall currently operates without a joint management committee, but has excellent potential for alternative management arrangements and this will be explored.

7.7 Area 3: Greasby, Frankby, Irby, Upton and Woodchurch.

- 7.8 This area offers particular challenges in the transition period whilst new multi-purpose complexes are developed. Greasby Library will be developed as a multi-purpose complex. The libraries in Upton and Irby will close, as will Woodchurch Leisure Centre and Community Centre. There may be an opportunity to deliver community activities and services from the redevelopment of Woodchurch High School. However, it is important to maintain a service delivery presence on the eastern side of this area, which contains pockets of serious deprivation.
- 7.9 Having regard to the corporate priority of 'improving health and well being for all, ensuring people who require support are full participants in mainstream society'; it is recommended that Woodchurch Library is retained and forms the nucleus of a multi-purpose complex, notwithstanding current relatively low levels of usage. This recommendation is justified by the level of needs of local people in the Woodchurch area and illustrates the sort of multi-dimensional complexities involved in the SAR: simply looking at library usage levels would have been too simplistic and resulted in an inequitable outcome. The OSS located in the Upton DWP office will be retained.

7.10 Area 4: Leasowe, Moreton and Saughall Massie.

7.11 Moreton Library would provide the base for the multi-purpose complex for the area. This would incorporate Eastway Community Centre, Moreton Youth Club and Moreton One Stop Shop. Leasowe Recreation Centre, Leasowe Community Centre and Moreton Community Centre will transfer to community management. Significantly, discussions have taken place with potential public sector partners regarding Leasowe Recreation Centre transferring from the Council to become a community recreation centre which will continue to provide a swimming pool for public and club use.

7.12 Area 5: New Brighton, Wallasey, Liscard and Seacombe.

7.13 The multi-purpose complex for this area will be developed within Liscard Town Centre at a location to be agreed. It will incorporate the services presently provided by the Seacombe OSS and Liscard Community Centre, (and will include library provision linked to Wallasey Library). Linked to this multi-purpose complex and to the

accommodation review, it is recommended that the Council begins to free up its existing land and buildings around and near to Wallasey Town Hall with a view to using its assets – a superb waterside site – to promote the regeneration of the 'Seacombe/Egremont Corridor' and the concept of a new 'Seacombe Village' development. The existing One Stop Shop in the Liscard DWP office will be retained.

7.14 The new Floral Pavilion will incorporate access to the OSS services presently located in the New Brighton Community Centre. Grosvenor Ballroom, now a well established community centre, and Vale House will transfer to community management. Seacombe and Wallasey Village Libraries will close. Although Guinea Gap (which is part of an area of Council-owned prime waterfront on the River Mersey) will also close, the Council will actively seek to use this extended site to kick start a major Seacombe/Egremont waterfront re-development scheme to re-generate one of Wirral's poorest areas. Whilst this would mean the closure of Guinea Gap recreation centre, it would offer the possibility of modern re-provision as part of a wide ranging re-development scheme that would create jobs and transform the area.

7.15 Area 6: Bebington, Clatterbridge, Bromborough and Eastham.

- 7.16 Bebington Civic Centre will be developed as a multi-purpose complex incorporating the OSS. A smaller complex will be based around Eastham Library and OSS.
- 7.17 Bromborough Library and Civic Centre will close as will Higher Bebington and New Ferry Libraries. The existing One Stop Shop in the Bromborough DWP office will be retained. The refurbished Oval Swimming Pool and Sports Complex, due to re-open at the end of November, will be a key facility for Wirral and an example of good practice in its provision of warm water facilities for public swimming, the first on Merseyside. New Ferry Village Hall, Delamere Community Centre and Victoria Hall will be transferred to community management.

7.18 Area 7: Birkenhead, Tranmere and Rock Ferry; Bidston and Claughton; and Oxton and Prenton.

- 7.19 The proposed multi-purpose complex will probably be at Europa Pools which will be remodelled in collaboration with the PCT to provide a Healthy Living centre. This will incorporate improved provision for physical activity, a café and demonstration area for healthy eating and accommodation for health advisors and specialist organisations such as Brook Advisory Clinic and Help the Aged. In addition, discussions have taken place with Merseyside Police who would like to work with the Council to explore the benefits of collaboration and sharing accommodation in Central Birkenhead. This will, initially, involve an examination of the effectiveness of the existing police presence in the Pyramids Shopping Centre and the potential for replacement in Europa Pools in association with Council and health services.
- 7.20 It is also proposed that Birkenhead Central library will close at its present site and the service relocated to Europa Pools, further extending opportunities for joint provision with the PCT and other agencies. It will be important that the centre has a single access and that facilities management is centrally controlled. If the proposal is agreed, then more detailed plans and costings will be prepared. It may also be possible to relocate the OSS from the Conway Centre, although this will need more analysis to ensure Europa Pools could cope with the resulting increased footfall whilst maintaining the current high levels of service delivery at the Conway Centre.

- 7.21 All of the Borough museums are within this area. The recommendation of the Review Group is that the Williamson Art Gallery and the Priory are retained and become the focus for future investment, with alternative uses (including transfer to the community and the option of developing a trust with existing voluntary groups) being actively explored for Wirral Museum and the Transport Museum.
- 7.22 Libraries at Prenton, Ridgeway and Beechwood will close as will Grange Road West Sports Centre. The Wirral Tennis and Sports Centre will be retained in recognition of its specific provision. The community centres at Beechwood, Gautby Road and Livingstone Street and Noctorum will transfer to community management. Deprivation issues around Beechwood will mean that particularly careful consideration will need to be given to this transfer to ensure that the needs of local people are appropriately met.
- 7.23 The new Floral Pavilion, which will open shortly and which has been developed at a cost of £11.5m. will provide a borough-wide centre for arts and conference provision in Wirral. This is an example of the sort of modern, fit for purpose facility that the Council should aspire to deliver for local people. Consequently it is proposed that activities will transfer from the Pacific Road Arts Centre and that Pacific Road will close, although efforts will be made to establish alternative uses for the facility.
- 7.24 Appendix 1 sets out a detailed breakdown of recommended changes for each building. Assets identified for community asset transfer or closure are highlighted.

8. NEXT STEPS

- 8.1 The strategic consolidation recommended by the Review Group is based on robust and consistently applied principles. The first step towards transformation will be to consult with local people on the vision and recommended approach and following this, implement a change programme. A series of actions then follows.
- 8.2 First, extensive consultation will be undertaken to inform the development of the new facilities and the improvement of the assets to be retained and enhanced. A resulting development programme will then be implemented.
- 8.3 Secondly, a closure programme will be implemented for those assets identified in Appendix 1. The more rapidly this is implemented the greater the financial savings that will be realised. Buildings will be disposed of as quickly as possible but, where appropriate, provision will need to be made for 'mothballing' and/or demolition.
- 8.4 The development and refurbishment programme will take place over several years. In some cases it may be necessary to phase closures and to provide alternative service delivery options in the short term whilst the asset base in a particular area is changed. The programme will also need to be flexible to take account of new initiatives that arise. Where some facilities are closed there may be opportunities to develop a network of access points in other facilities using information technology in line with the customer access strategy. These will be assessed on an area-by-area basis. Unless alternative funding is identified, such transitional or additional provision will reduce or delay savings arising from the change programme.
- 8.5 At the same time the community asset transfer programme will be implemented.

8.6 These are major asset change programmes. Stakeholders will be consulted as they are taken forward, but once the nature and scale of change in each area is agreed their performance and delivery will need to be effectively project managed. They will only be successful if they are embraced corporately and adequately resourced. If the Review Group's proposals are accepted it is recommended that a further report is brought to Cabinet on the programme for development and improvement of facilities to advise in more detail on, programming, resourcing and integration with the Council's wider Change Programme.

9. CONSULTATION

- 9.1 It is recommended that the first stage of consultation focuses on the proposed direction for consolidation and modernisation of the asset base and the immediate recommendations for change. When these aspects are agreed then, as indicated above, extensive consultation will be required to develop the change programme. This offers an important opportunity to engage local communities, partners and other interested groups and parties in shaping service provision and the public sector asset base for the 21st Century.
- 9.2 There will be major implications for staff working at the facilities affected, and it is very important that they are kept appropriately informed of emerging proposals. It is intended to begin consultation with these staff immediately.

10. FINANCIAL IMPLICATIONS

10.1 Savings

There are revenue savings to be achieved by vacating assets. Primarily these relate to the actual running costs of buildings (e.g. rates, energy, water, insurance) and from the savings in staff costs that arise when direct service delivery ceases.

- 10.2 The initial estimates of savings in building and staff costs, of those buildings identified in this report for closure or community transfer, total approximately £3.7m. This is an annual figure. For it to be realised for 2009/10 all those buildings identified would have to be closed or transferred to community groups by 31 March 2009 and the staff affected removed from the Council's payroll. There would also be a gap between the closure of existing facilities and the completion of new developments or the refurbishment and improvement of retained facilities. In reality the full year's savings will not be realised in 2009/10. Wherever closure is delayed, or phased, or transitional provisions are put in place pending the development of new facilities, or alternative (albeit reduced) service provision is provided, total savings will be reduced, unless alternative funding sources are identified. The exact amount of the reduction will depend on the individual arrangements for each asset.
- 10.3 This estimated saving has taken into account all the income that might be lost to the Council when services from these assets are discontinued (although, in reality, some income at least will be redirected to the retained and enhanced facilities). However, once facilities are closed it may not be possible to dispose of them immediately and therefore the Council may incur additional expenditure in respect of:

- (a) **Demolition costs** As part of this process, it may be necessary to demolish certain buildings after they have been closed. This is because, under recent Government legislation, the Council will only have three months' grace before it has to pay full business rates on any vacant property. It is also likely that buildings in certain locations may require substantial expenditure on security to prevent break-ins and vandalism. It is estimated that the cost of dealing with properties that may be recommended for demolition will be in the region of £800,000. This will be a one-off cost and may be capitalised.
- (b) **Decommissioning costs** There may also be buildings which need to be mothballed while certain decisions are made regarding their future. Estimated mothballing costs total in the region of £850,000. There will also be other non-recurring decommissioning costs, which cannot be quantified at this stage. Mothballing costs will recur for each building until such time as it is sold, transferred or demolished. It is recommended an initial £200,000 is allocated from the Efficiency Investment Fund to meet these costs as they arise.
- 10.4 The other potential saving to the Council is in expenditure that it will not incur if assets are closed and sold. This relates to immediate expenditure on repair and maintenance, and mechanical and electrical work necessary to bring the assets up to a satisfactory standard to maintain service delivery. The estimate for the immediate expenditure required on the buildings identified for closure or transfer is £6.2 million.
- 10.5 Thereafter a 10 year programme of 'life cycle' expenditure on these assets has been developed and costed. This would be required to secure the long term delivery of service from those buildings identified for closure or transfer. If the assets were to be retained the estimated future costs of these works is estimated (coincidentally) at an identical £6.2 million.

10.6 **Re-Provision**

- 10.7 The provision of high quality multi-purpose complexes will carry a significant cost. Only when the scale and phasing of change is agreed and the precise content of the multi-purpose complexes is defined can final costs be ascertained. Nevertheless, based on current construction costs elsewhere an estimated total cost of multi-purpose complexes provision is likely to be around £20m. This level of investment will produce outstanding facilities that would have very low operating costs.
- 10.8 It is recommended that Council is requested to include a provision of £5m per annum in the Capital Programme for four years commencing in 2009/10 to cover these costs of reprovision.
- 10.9 Improving service delivery is not just about better buildings: it is also about tailoring services to the needs of users, rather than the convenience of providers. The precise shape of this tailoring will be heavily influenced by the consultation with service users and the wider public. However, the Library Service might better meet users' needs if:
 - The libraries at the 12 multi-purpose complexes open on Wednesday afternoons;
 - Birkenhead Central Library opens on Sundays; and
 - Free Wi-Fi internet access is provided at the 12 multi-purpose complexes.

Such changes will need to be cost neutral unless additional alternative funding sources can be identified.

- 10.10 In the event that Members wished to allow for some service reprovision in the areas where existing libraries are recommended for closure, a mobile Library/One Stop Shop service could be established at a projected annual cost of in the region of £200,000. However, given the Council's present overall financial position, this option is, on balance, not recommended.
- 10.11 No account or estimates have been made as regards the market or potential for generating capital receipts at this stage. The staffing implications alluded to below may also have a financial impact if staff numbers are to be reduced.

11. STAFFING IMPLICATIONS

- 11.1 Changes to the Council's asset portfolio will have significant implications for staff affected by those change. Given the present global economic problems this is a matter of extra seriousness. At times of change, the Council recognises that employees can be concerned, unclear or unsettled about their future job roles or employment. In view of this, the Council has developed a set of workforce change policies, in consultation with the trade unions, which are designed to support employees at times of organisational change.
- 11.2 Through this good practice the Council ensures that affected employees are consulted as soon as the need for change is identified and that steps are taken to minimise the impact of change on the workforce. The policies provide for a clear and transparent restructuring process, a firm commitment to re-skill employees for the changing and newly emerging jobs in the Council and comprehensive steps to seek to redeploy affected employees. Whilst it is also recognised that, at times of significant change, it may not be possible to redeploy all affected employees, the Council will take all reasonable steps to avoid compulsory redundancies.
- 11.3 Most staff are likely to be affected by the Office Review described in section 6.

12. EQUAL OPPORTUNITIES IMPLICATIONS

12.1 There are no Equal Opportunity implications as a result of this report.

12.2 COMMUNITY SAFETY IMPLICATIONS

12.3 There are no direct Community Safety implications as a result of this report.

13. LOCAL AGENDA 21 IMPLICATIONS

13.1 The SAR will have positive Agenda 21 implications as the Review will help reduce energy costs across the Authority. More efficient and flexible use of administrative and training accommodation, and new ways of working, have potential to significantly reduce CO₂ emissions.

14. PLANNING IMPLICATIONS

14.1 The Strategic Asset Review has implications both in terms of the location of new facilities and in the uses that existing sites, that are to be released, can accommodate.

- 14.2 The use of land and buildings within Wirral is subject to the broad policy framework of Regional Spatial Strategy (North West of England Plan Regional Spatial Strategy to 2021, RSS) and the Council's own development plan (the Unitary Development Plan (UDP), which is to be replaced by the Local Development Framework (LDF)).
- 14.3 Regional Spatial Strategy vision is for sustainable development, leading to a higher quality of life for all and reduced social, economic and environmental disparities. The need to travel should be reduced and carbon dioxide and other greenhouse gas emissions reduced. Policies for the Liverpool City Region focus priority on the regional centre of Liverpool, whilst its surrounding area (which includes the Housing Market Renewal Initiative Area in Wirral) is a second priority.
- 14.4 Specific policies of RSS are DP1-9, which set out sustainable development principles; RDF1, which sets out spatial priorities; L1, which sets out policy for health, sport, recreation, cultural and education services provision; RT1-4 and RT9-10, which set out transport policies; EM3, Green Infrastructure; EM5, Water Management; EM15 Sustainable Energy; EM16, Energy Conservation and Efficiency; EM18, Decentralised Energy Supply; LCR1-LCR4, Liverpool City Region policies.
- 14.5 Alongside the RSS policies, the UDP (and the emerging LDF) policies continue the theme of urban regeneration, seeking to focus investment into the existing urban areas of the Borough, to maximise the re-use of previously developed land and buildings and to support the regeneration and re-development of the older, run-down areas mainly situated in the east of the Borough.
- 14.6 UDP policies of particular importance to the Strategic Asset Review are those for sport and recreation, green space, tourism and leisure, heritage and conservation, transport and shopping.
- 14.7 Re-use of sites, which become surplus to Council requirements and are not to be retained in their current use, will be assessed at that time for any requirement for planning permission. In determining planning applications, the development plan (RSS and the UDP/LDF) is the starting point and applications will be determined in accordance with the development plan, unless other material considerations indicate otherwise. The RSS and UDP/LDF policies, against which applications will be determined, will be considered at the appropriate time.

15. ANTI-POVERTY IMPLICATIONS

15.1 There are no direct Anti Poverty implications as a result of this report.

16. HUMAN RIGHTS IMPLICATIONS

16.1 There are no direct Human Rights implications as a result of this report.

17. SOCIAL INCLUSION IMPLICATIONS

17.1 There are no direct Social Inclusion implications as a result of this report.

18. LOCAL MEMBER SUPPORT IMPLICATIONS

18.1 Although there are no immediate direct Local Member support implications as a result of this report, adopting the review's eventual proposals will affect citizens in many wards and thereby have implications for Local Members.

19. HEALTH AND SAFETY IMPLICATIONS

- 19.1 Members will be aware that a programme of health and safety compliance has been undertaken across the Council's premises. These audits have concentrated on ensuring legislative compliance against a number of key high risk areas fire safety, asbestos control, water services (the control of legionellosis), electrical safety and building/complex security. There has been tremendous progress made against all these areas of risk and facility managers and budget holders have greatly appreciated this piece of continuing work.
- 19.2 It is vial that the information for this audit programme is considered as part of the overall Strategic Asset Review, as compliance is not optional and there is a potential high risk to the Council without adequate investment. As with backlog maintenance and life cycle works the more assets the Council retains, the more costs it will incur in this area.

20. BACKGROUND PAPERS

- Cabinet Report 16 August 2007 Planned Maintenance 2007/08
- Cabinet Report 13 March 2008 Property Performance Management
- Cabinet Report 9 July 2008 Strategic Asset Review
- Cabinet Report 16 October 2008 Strategic Asset Review

21. **RECOMMENDATIONS**

21.1 It is recommended that:

The proposals set out in this report for the strategic consolidation of the Council's asset base across the borough are agreed in principle and then subjected to public and staff consultation as described, with the results of that consultation brought to a future meeting of Cabinet.

STEPHEN MADDOX

Chief Executive

		MES	WEST WIRRAL AREA	
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Bridge Court	West Kirby & Thurstaston	СҮРD	Close	Future use/disposal subject to review
Brookfield (Children's Home)	Hoylake & Meols	СҮРD	Retain	
Fellowship House	Hoylake & Meols	DASS - Vacant	Dispose	
Hoylake Community Centre	Hoylake & Meols	Regeneration	Community Transfer	Premises currently leased to Trust
D Hoylake Library	Hoylake & Meols	Regeneration	Close	Examine options for alternative uses and disposal
Hoylake One Stop Shop (Leasehold at Job Centre Plus, 1 The Quadrant)	Hoylake & Meols	Finance	Retain	Currently in Job Centre
West Kirby Concourse	West Kirby & Thurstaston	Regeneration	Retain	Proposed Multi-purpose complex
West Kirby One Stop Shop	West Kirby & Thurstaston	Finance	Retain	Proposed Multi-purpose complex

			MES	IEST WIRRAL AREA	
	Assets reviewed	Ward	Operational Department	Recommendation	Comments
	West Kirby Library	West Kirby & Thurstaston	Regeneration	Retain	Proposed Multi-purpose complex
<u> </u>	West Kirby Youth Club	West Kirby & Thurstaston	СҮРD	Retain	Subject to review as part of Youth Service provision and development of Multi-purpose complex
	Westbourne Community Centre	Hoylake & Meols	Regeneration	Community Transfer	
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		HEWSWALL, P	LL, PENSBY AND THINGWALL	
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Alexander Hall	Heswall	Regeneration	Community Transfer	
Dale Farm	Heswall	DASS	Retain	
Heswall Centre	Heswall	DASS	Retain	Proposed Heswall Multi-purpose Complex
Heswall Library	Heswall	Regeneration	Retain	Proposed Heswall Multi-purpose Complex
D Heswall OSS (based in Library)	Heswall	Finance	Retain	Proposed Heswall Multi-purpose Complex
Heswall Hall	Heswall	Regeneration	Close	Potential for Community Transfer
Hillcroft	Heswall	Technical Services	Close	Reprovide CAB and CVS
Ivy Farm	Heswall	Regeneration	Community Transfer	Currently used by the Youth Service
Kylemore Community Centre	Pensby & Thingwall	DASS	Community Transfer	
Pensall House	Pensby & Thingwall	DASS	Retain	Future provision to be determined as part of DASS remodelling of service

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			HEWSWALL, P	HEWSWALL, PENSBY AND THINGWALL	
	Assets reviewed	Ward	Operational Department	Recommendation	Comments
	Pensby Community Centre	Pensby & Thingwall	Regeneration	Community Transfer	
	Pensby Library	Pensby & Thingwall	Regeneration	Close	Examine options for alternative uses and disposal
Pa	Pensby Wood Day Centre	Pensby & Thingwall	DASS	Retain	Future provision to be determined as part of DASS remodelling of service
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		GREASBY, FRANKBY	BY, IRBY, UPTON AND WOODCHURCH	
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Ganneys Meadow Children's Centre	Upton	СҮРD	Retain	
Greasby Community Centre	Greasby, Frankby & Irby	Regeneration	Community Transfer	
Greasby Library	Greasby, Frankby & Irby	Regeneration	Retain	Proposed Multi-purpose complex
Liby Library	Greasby, Frankby & Irby	Regeneration	Close	Examine options for alternative uses and disposal
Doverton Community Centre	Upton	Regeneration	Community Transfer	
Upton Library	Upton	Regeneration	Close	Examine options for alternative uses and disposal
Upton One Stop Shop (Leasehold at Job Centre Plus)	Upton	Finance	Retain	Currently in Job Centre
Woodchurch Community Centre	Upton	Regeneration	Close	Examine options for alternative uses and disposal

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		GREASBY, FRANKBY	GREASBY, FRANKBY, IRBY, UPTON AND WOODCHURCH	
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Woodchurch Leisure Centre	Upton	Regeneration	Close	Examine options for alternative uses and disposal
Woodchurch Library	Upton	Regeneration	Retain	Proposed Multi-purpose complex

		LEASOWE, MORE	LEASOWE, MORETON AND SAUGHALL MASSIE AREA	
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Eastway Community Centre	Leasowe & Moreton East	DASS	Reprovide	Reprovide in proposed Moreton Multi- purpose Complex
Fernleigh	Leasowe & Moreton East	DASS	Retain	Future provision to be determined as part of DASS remodelling of service
Girtrell Court	Moreton West & Saughall Massie	DASS	Retain	Future provision to be determined as part of DASS remodelling of service
Centre	Leasowe & Moreton East	Regeneration	Community Transfer	Building occupied by 7 Waves Radio
Leasowe Early Years Learning Centre	Leasowe & Moreton East	СҮРD	Retain	
Leasowe Library	Leasowe & Moreton East	Regeneration	Retain	Currently located in the Millennium Centre
Leasowe Lighthouse	Moreton West & Saughall Massie	Regeneration	Community Transfer	
Leasowe Millennium Centre	Leasowe & Moreton East	Leased to Trust	Retain	Proposed Multi-purpose complex

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		LEASOWE, MORE	LEASOWE, MORETON AND SAUGHALL MASSIE AREA	
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Leasowe Recreation Centre	Leasowe & Moreton East	Regeneration	Community Transfer	In discussion with potential partners
Leasowe Youth Club	Leasowe & Moreton East	СҮРD	Retain	Subject to review as part of Youth Service provision
Moreton Community Centre	Moreton West & Saughall Massie	Regeneration	Community Transfer	
Centre	Leasowe & Moreton East	СҮРD	Close	Examine options for alternative uses and disposal
Moreton Library	Moreton West & Saughall Massie	Regeneration	Reprovide	Reprovide in Moreton Multi-purpose Complex
Moreton Municipal Building	Leasowe & Moreton East		Close	Subject to Office Accommodation Review
Moreton One Stop Shop	Leasowe & Moreton East	Finance	Close	Reprovide in proposed Moreton Multi- purpose Complex
Moreton Day Centre And Special Care Day Centre	Leasowe & Moreton East	DASS	Retain	Future provision to be determined as part of DASS remodelling of service

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<u> </u>			LEASOWE, MORE	LEASOWE, MORETON AND SAUGHALL MASSIE AREA	
	Assets reviewed	Ward	Operational Department	Recommendation	Comments
	Moreton Youth Club	Leasowe & Moreton East	СҮРD	Reprovide	Subject to review as part of Youth Service provision. Reprovide in proposed Moreton Multi-purpose Complex.
	Oakenholt Municipal Building	Leasowe & Moreton East	СҮРD	Close	Examine options for alternative uses and disposal
Da	Oakenholt Social Education Unit	Leasowe & Moreton East	DASS	Close	Examine options for alternative uses and disposal
ge 31	Solar Campus	Leasowe & Moreton East	СҮРD	Retain	Subject to Office Accommodation Review
	Willowtree Resource Centre	Leasowe & Moreton East	СҮРD	Retain	

		NEV	NEW BRIGHTON, WALLAS	LASEY, LISCARD, AND SEACOMBE AREA	
	Assets reviewed	Ward	Operational Department	Recommendation	Comments
	Cambridge Road Day Centre	New Brighton	DASS	Reprovide	Future provision to be determined as part of DASS remodelling of service
	Dock Road Depot	Seacombe	Technical Services	Close	Dispose. Subject to possible requirement by Contractor and relocation of remaining occupants.
	Floral Pavilion Theatre	New Brighton	Regeneration	Retain	
ade 3	Grosvenor Ballroom	Liscard	Regeneration	Community Transfer	
2	Guinea Gap Leisure Centre	Seacombe	Regeneration	Close	Site forms part of a larger regeneration area for Seacombe. Options to be appraised.
	Liscard Community Centre	Liscard	Regeneration	Reprovide	Reprovide in proposed Liscard Multi- purpose Complex
	Liscard Municipal Building	Liscard	DASS	Retain	Subject to Office Accommodation Review
	Liscard One Stop Shop	Liscard	Finance	Retain	Currently in Job Centre

	NEW	V BRIGHTON, WALLA	NEW BRIGHTON, WALLASEY, LISCARD, AND SEACOMBE AREA	
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Liscard Children's Centre	Wallasey	СҮРD	Retain	
245 Liscard Road (Handcraft Ceramics)	Liscard	DASS	Close	Examine options for alternative uses and disposal
96 Manor Road	Liscard	DASS	Retain	Future provision to be determined as part of DASS remodelling of service
New Brighton Children's Centre (Mount Primary)	New Brighton	СҮРD	Retain	
New Brighton Community Centre	New Brighton	Leased	Community Transfer	
New Brighton OSS (New Brighton CommunityCentre)	New Brighton	Finance	Close	Reprovide in Floral Pavilion
Poulton House	Seacombe	DASS	Retain	Future provision to be determined as part of DASS remodelling of service
16/18 Rullerton Road	Liscard	Regeneration	Dispose	

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	NEV	V BRIGHTON, WALLA	NEW BRIGHTON, WALLASEY, LISCARD, AND SEACOMBE AREA	
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Seacombe Children's Centre	Seacombe	СҮРD	Retain	
Seacombe Community Centre	Seacombe	DASS	Close	Examine options for alternative uses and disposal
Seacombe Library	Seacombe	Regeneration	Close	Reprovide in Liscard Multi-purpose Complex. Examine options for alternative uses and disposal.
Shop Stop	Seacombe	Finance	Close	Reprovide in Liscard Multi-purpose Complex
The Grange	Wallasey	Regeneration	Dispose	Subject to existing tenancies
The Old Courthouse	Liscard	Regeneration	Close	Subject to Office Accommodation Review. Examine options for alternative uses and disposal.
78 Union Street	Liscard	DASS	Retain	
Vale House Community Centre	New Brighton	Regeneration	Community Transfer	

		NEV	NEW BRIGHTON, WALLA	LASEY, LISCARD, AND SEACOMBE AREA	
	Assets reviewed	Ward	Operational Department	Recommendation	Comments
	Wallasey Central Library	New Brighton	Regeneration	Retain	To be reviewed as options are developed for the Liscard Multi-purpose complex.
-	Wallasey Town Hall	Seacombe	Law, HR and Asset Management	Retain	Subject to Office Accommodation Review
	Wallasey Town Hall North Annexe	Seacombe	Law, HR and Asset Management	Retain	Subject to Office Accommodation Review
	Wallasey Town Hall South Annexe	Seacombe	Law, HR and Asset Management	Retain	Subject to Office Accommodation Review
35	Wallasey Village Library	Wallasey	Regeneration	Close	Examine options for alternative uses and disposal

	BEE	BEBINGTON, CLATTERBR	BRIDGE, BROMBOROUGH AND EASTHAM	5
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Acre Lane	Eastham	СҮРD	Retain	Subject to Office Accommodation Review
Bebington Central Library (Civic Centre)	Bebington	Regeneration	Retain	Bebington Multi-purpose Complex
Bebington Civic Centre	Bebington	Regeneration	Retain	Bebington Multi-purpose Complex
Bebington OSS (Pennant House)	Bebington	Finance	Retain	Service to be reprovided in Multi-purpose Complex. Building to be reviewed for alternative use.
Bebington Road 41/43	Bromborough	Law, HR and Asset Management	Retain	Connexions lease building
Bebington Town Hall & Portakabins	Bebington	СҮРD	Retain	Subject to Office Accommodation Review
Bebington Youth Club	Bromborough	СҮРD	Retain	Subject to review as part of Youth Service provision
Bromborough Children's Centre	Bromborough	СҮРD	Retain	

	BEE	SINGTON, CLATTERBE	BEBINGTON, CLATTERBRIDGE, BROMBOROUGH AND EASTHAM	Σ
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Bromborough Civic Centre	Bromborough	Regeneration	Close	Examine options for alternative uses and disposal
Bromborough Library (Civic Centre)	Bromborough	Regeneration	Close	Examine options for alternative uses and disposal
Bromborough OSS	Bromborough	Finance	Retain	Currently in Job Centre
Bromborough Social Centre	Bromborough	DASS	Community Transfer	
Bromborough Youth Club (Part of Acre Lane)	Eastham	СҮРD	Already closed	Subject to review as part of Youth Service provision
Delamere Community Centre	Eastham	Regeneration	Community Transfer	
Eastham Centre	Eastham	DASS	Retain	Future provision to be determined as part of DASS remodelling of service
Eastham Library & OSS	Eastham	Regeneration/Finance	Retain	Proposed Community Multi-purpose complex

	BEB	BEBINGTON, CLATTERBF	BRIDGE, BROMBOROUGH AND EASTHAM	5
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Eastham Youth & Community Centre	Eastham	Regeneration/CYPD	Retain	Subject to review as part of Youth Service provision
19 Heath Road	Bebington	СҮРD	Dispose	
Highcroft Day Centre	Bebington	DASS	Reprovide	Future provision to be determined as part of DASS remodelling of service
Higher Bebington Library	Bebington	Regeneration	Close	Examine options for alternative uses and disposal
6 Kennet Close	Bebington	DASS	Dispose	
Mayer Hall	Bebington	Regeneration	Close	Subject to review of provision and consultation with Trustees
Meadowcroft	Bromborough	DASS	Retain	Future provision to be determined as part of DASS remodelling of service
Mendell Lodge	Eastham	DASS	Dispose	Terms agreed for sale for Extra Care Scheme
New Ferry Library	Bromborough	Regeneration	Close	Part of Grove Street Primary School

Dark shading highlights Closure Lighter shading highlights Community Transfer

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		BEB	SINGTON, CLATTERBE	BEBINGTON, CLATTERBRIDGE, BROMBOROUGH AND EASTHAM	Σ
	Assets reviewed	Ward	Operational Department	Recommendation	Comments
	New Ferry Village Hall	Bromborough	Regeneration	Community Transfer	
<u> </u>	Oval Sports Centre	Bebington	Regeneration	Retain	
	Sylvandale	Bromborough	DASS	Retain	Future provision to be determined as part of DASS remodelling of service
	65 The Village	Bebington	Regeneration	Community Transfer	Subject to Office Accommodation Review Occupied by VCAW
ige 3	Victoria Hall	Bebington	Regeneration	Community Transfer	
	Windsor Close Community Centre	Bromborough	Regeneration	Community Transfer	

BIRK	(ENHEAD, TRAN	IMERE AND ROCK FER	BIRKENHEAD, TRANMERE AND ROCK FERRY, BIDSTON AND CLAUGHTON, AND OXTON AND PRENTON	AND OXTON AND PRENTON
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Ashville Lodge	Claughton	DASS	Retain	Leased to Wirral Society for the blind and partially sighted until 2012
27 Balls Road	Oxton	DASS	Retain	
Beaconsfield Court	Rock Ferry	DASS	Retain	
Beckwith Family Centre	Bidston & St James	СҮРD	Retain	
0 Beechwood Community Centre	Bidston & St James	Regeneration	Community Transfer	In discussion with potential partners
Beechwood Library	Bidston & St James	Regeneration	Close	Vacate Leased Space
Beechwood Recreation Centre	Bidston & St James	Regeneration	Community Transfer	In discussion with potential partners
Bidston Road 98 (former Mapleholme)	Claughton	DASS - Vacant	Dispose	

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Assets reviewed	Ward	Operational Department	Recommendation	Comments
Birkenhead & Tranmere Children's Centre (St Werburgh's Primary School)	Birkenhead & Tranmere	СҮРD	Retain	
Birkenhead Central Library	Birkenhead & Tranmere	Regeneration	Close Date dependent on arrangements for reprovision	Long term reprovision as part of Birkenhead Multi- purpose Complex
Callister Centre	Birkenhead & Tranmere	СҮРD	Retain	
4 Cavendish Road	Claughton	СҮРD	Dispose	
Cavendish Enterprise Centre	Bidston & St James	Law, HR and Asset Management	Close	Site forms part of larger regeneration scheme. Programme for relocation of displaced tenants to be prepared.
Cheshire Lines Building	Birkenhead & Tranmere	Technical Services	Retain	Subject to Office Accommodation Review
Claughton Children's Centre (Hillside Primary)	Prenton	СҮРD	Retain	

	BIRK	(ENHEAD, TRAN	IMERE AND ROCK FER	BIRKENHEAD, TRANMERE AND ROCK FERRY, BIDSTON AND CLAUGHTON, AND OXTON AND PRENTON	AND OXTON AND PRENTON
	Assets reviewed	Ward	Operational Department	Recommendation	Comments
	Cleveland Street Depot	Birkenhead & Tranmere	Technical Services	Retain	
	Conway Building	Birkenhead & Tranmere	Finance	Retain	Subject to Office Accommodation Review
Pag	Conway One Stop Shop (Birkenhead)	Birkenhead & Tranmere	Finance	Reprovide	Reprovide as part of Birkenhead Multi-purpose Complex if feasible
	Egerton House	Birkenhead & Tranmere	Managed by Trust	Retain	
	Esher House	Bidston & St James	DASS	Retain	Subject to Office Accommodation Review
	Europa Pools	Birkenhead & Tranmere	Regeneration	Retain	Proposed Multi-purpose complex
	Feltree House	Bidston & St James	DASS	Close	Building to close by 01/12/08, agreed as part of DASS remodelling of service. Examine options for alternative uses and disposal.

	BIRK	ENHEAD, TRAN	IMERE AND ROCK FER	BIRKENHEAD, TRANMERE AND ROCK FERRY, BIDSTON AND CLAUGHTON, AND OXTON AND PRENTON	AND OXTON AND PRENTON
Assets	Assets reviewed	Ward	Operational Department	Recommendation	Comments
Finance Municipal Building	Aunicipal	Birkenhead & Tranmere	Finance	Retain	Subject to Office Accommodation Review
Gautby Road Community Centre	oad ty Centre	Bidston & St James	Regeneration	Community Transfer	
Grange Road West Sports Centre	oad West intre	Claughton	Regeneration	Close	Examine options for alternative uses and disposal
EP Building	Building	Birkenhead & Tranmere	СҮРD	Retain	Subject to Office Accommodation Review
Livingstone St Community Centre	ie St ty Centre	Bidston & St James	Regeneration	Community Transfer	
Mapleholme (f Birkett House)	Mapleholme (former Birkett House)	Bidston & St James	DASS	Retain	Future provision to be determined as part of DASS remodelling of service
Masque Theatre (28c Argyle Street)	heatre le Street)	Birkenhead & Tranmere	DASS	Reprovide	Leased building from Methodist Housing Association. Future provision to be determined as part of DASS remodelling of service

BIRK	ENHEAD, TRAN	IMERE AND ROCK FER	BIRKENHEAD, TRANMERE AND ROCK FERRY, BIDSTON AND CLAUGHTON, AND OXTON AND PRENTON	AND OXTON AND PRENTON
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Media House	Birkenhead & Tranmere	Law, HR and Asset Management	Retain	Subject to Office Accommodation Review
Noctorum Community Centre	Claughton	Regeneration	Community Transfer	
Pacific Road Theatre	Birkenhead & Tranmere	Regeneration	Close	Closure subject to any contractual commitments. Examine options for alternative uses and disposal
Prenton Library	Prenton	Regeneration	Close	Terminate lease
Prenton Resource Centre	Prenton	DASS	Retain	
Ridgeway Library (Ridgeway School)	Claughton	Regeneration	Close Public Library facility and withdraw Council staff	
Riverside Day Centre	Bidston & St James	DASS	Retain	Future provision to be determined as part of DASS remodelling of service
Rock Ferry Library & Community Hall	Rock Ferry	Regeneration	Retain	Proposed Multi-purpose complex

	BIRK	ENHEAD, TRAN	IMERE AND ROCK FER	BIRKENHEAD, TRANMERE AND ROCK FERRY, BIDSTON AND CLAUGHTON, AND OXTON AND PRENTON	AND OXTON AND PRENTON
4	Assets reviewed	Ward	Operational Department	Recommendation	Comments
цО	Rock Ferry One Stop Shop	Rock Ferry	Finance	Retain	
щO	Rock Ferry Children's Centre	Rock Ferry	СҮРD	Retain	
Ľ	Rosclare House	Claughton	СҮРD	Retain	
	Rosewarne	Claughton	DASS	Dispose	
ية <u>بري</u> 1e 45	5/7 St Andrews Road	Oxton	DASS	Dispose	
~	10 St Anne Street	Birkenhead & Tranmere	DASS	Retain	
N	22-26 St Anne Street	Birkenhead & Tranmere	DASS	Retain	Leased from WPH
0.0	St James Children's Centre and Library	Bidston & St James	СҮРD	Retain	Proposed Multi-purpose complex

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BIR	KENHEAD, TRAN	BIRKENHEAD, TRANMERE AND ROCK FER	RRY, BIDSTON AND CLAUGHTON, AND OXTON AND PRENTON	AND OXTON AND PRENTON
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Star Design Sandford Street	Birkenhead & Tranmere	DASS	Retain	
The Priory (Museum)	Birkenhead and Tranmere	Regeneration	Retain	
The Lauries Centre	Birkenhead & Tranmere	Leased to Trust	Retain	
Bod Shore Road Pumping Station	Birkenhead & Tranmere	Regeneration	Close	Terminate lease of building from Network Rail
Transport Museum and Tramway, Taylor Street	Birkenhead & Tranmere	Regeneration	Close	Examine options for alternative uses and disposal. Options to include possible transfer to Trust.
Treasury Building	Birkenhead & Tranmere	Finance	Retain	Subject to Office Accommodation Review
Turntable Building	Bidston & St James	Regeneration	Community Transfer	Premises currently leased out
Westminster House	Birkenhead & Tranmere	DASS	Retain	Subject to Office Accommodation Review

Dark shading highlights Closure Lighter shading highlights Community Transfer

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BIRK	ENHEAD, TRAN	MERE AND ROCK FER	BIRKENHEAD, TRANMERE AND ROCK FERRY, BIDSTON AND CLAUGHTON, AND OXTON AND PRENTON	AND OXTON AND PRENTON
Assets reviewed	Ward	Operational Department	Recommendation	Comments
Williamson Art Gallery	Oxton	Regeneration	Retain	
Wirral Multicultural Centre	Birkenhead & Tranmere	Leased building	Retain	
Wirral Museum Birkenhead Town Hall	Birkenhead & Tranmere	Regeneration	Close	Relocate Registrars. Examine options for alternative uses and disposal.
Wirral Tennis & Sports Centre	Bidston & St James	Regeneration	Retain	

WEST WIRRAL AREA		
Assets reviewed	Ward	Estimated Net Savings
		£
Bridge Court	Hoylake & Meols	15,000
Fellowship House	Hoylake & Meols	Nominal savings – being prepared for disposal
Hoylake Library	Hoylake & Meols	103,000
Hoylake Community Centre	Hoylake & Meols	12,000
Westbourne Community Centre	Hoylake & Meols	6,000

BIRKENHEAD, TRANMERE AND ROCK FERRY, BIDSTON AND CLAUGHTON, AND OXTON AND PRENTON			
Assets reviewed	Ward	Estimated Net Savings	
		£	
Beechwood Community Centre	Bidston & St James	1,000	
Beechwood Library	Bidston & St James	84,000	
Beechwood Recreation Centre	Bidston & St James	142,000	
Bidston Road 98 (former Mapleholme)	Claughton	37,000	
Wirral Museum - Birkenhead Town Hall	Birkenhead & Tranmere	184,000	
4 Cavendish Road	Claughton	72,000	
Cavendish Enterprise Centre	Bidston & St James	No Savings included Budget neutral income v expenditure	
Feltree House	Bidston & St James	37,000	
Gautby Road Community Centre	Bidston & St James	11,000	
Grange Road West Sports Centre	Claughton	103,000	
Livingstone Street Community Centre	Bidston & St James	12,000	
Noctorum Community Centre	Claughton	1,000	
Pacific Road Theatre	Birkenhead & Tranmere	(200,000)*	
*Savings not to be	immediately realised due to ongo	oing contractual commitments	
Prenton Library	Prenton	75,000	
Rosewarne	Claughton	22,000	

BIRKENHEAD, TRANME	RE AND ROCK FERRY, E OXTON AND PREN	BIDSTON AND CLAUGHTON, AND
Assets reviewed	Ward	Estimated Net Savings
		£
5/7 St Andrews Road	Oxton	4,000
Shore Road Pumping Station	Birkenhead & Tranmere	No separately identified savings – Lease to be surrendered
Ridgeway Library	Claughton	60,000
Turntable Building	Bidston & St James	No Saving - Premises leased out
Transport Museum Taylor Street	Birkenhead & Tranmere	134,000

LEASOWE, MORETON AND SAUGHALL MASSIE AREA				
Assets reviewed	Ward	Estimated Net Savings		
		£		
Leasowe Community Centre	Leasowe & Moreton East	6,000		
Leasowe Lighthouse	Moreton West & Saughall Massie	No separately identified savings		
Leasowe Recreation Centre	Leasowe & Moreton East	462,000		
Moreton Community Centre	Moreton West & Saughall Massie	3,000		
Moreton Family Centre	Leasowe & Moreton East	13,000		
Moreton Library	Moreton West & Saughall Massie	113,000		
Moreton Municipal	Leasowe & Moreton East	91,000		
Moreton OSS	Leasowe & Moreton East	Saving included in Moreton Municipal (above)		
Oakenholt Municipal Building	Leasowe & Moreton East	22,000		
Oakenholt Training Centre	Leasowe & Moreton East	No separately identified savings		

NEW BRIGHTON	N, WALLASEY, LISCARD, A	AND SEACOMBE AREA
Assets reviewed	Ward	Estimated Net Savings
		£
245 Liscard Road	Liscard	2,000
New Brighton One Stop Shop	New Brighton	1,000
Guinea Gap Leisure Centre	Seacombe	539,000

NEW BRIGHTON, WALLASEY, LISCARD, AND SEACOMBE AREA				
Assets reviewed	Ward	Estimated Net Savings		
	Liscard	£		
The Old Courthouse	Liscalu	91,000		
16/18 Rullerton Road	Liscard	Nominal Savings – Being prepared for disposal		
Seacombe Community Centre	Seacombe	5,000		
Seacombe Library	Seacombe	115,000		
The Grange	Wallasey	25,000		
Dock Road Depot	Seacombe	No Savings by 31/03/09 - Depot subject to review and future contractual arrangements		
Grosvenor Ballroom	Liscard	31,000		
Vale House	New Brighton	10,000		
Wallasey Village Library	Wallasey	114,000		

GREASBY, FRANKBY, IRBY, UPTON AND WOODCHURCH		
Assets reviewed	Ward	Estimated Net Savings
		£
Greasby Community Centre	Greasby, Frankby & Irby	21,000
Irby Library	Greasby, Frankby & Irby	60,000
Overton Community Centre	Upton	7,000
Upton Library	Upton	116,000
Woodchurch Community Centre	Upton	39,000
Woodchurch Leisure Centre	Upton	374,000

BEBI	NGTON, BROMBOROUGH	AND EASTHAM
Assets reviewed	Ward	Estimated Net Savings
		£
Bromborough Civic Centre	Bromborough	30,000
Bromborough Library (Civic Centre)	Bromborough	174,000
Bromborough Social Centre	Bromborough	No separately identified savings

BEBINGTON, BROMBOROUGH AND EASTHAM		
Assets reviewed	Ward	Estimated Net Savings
		£
Delamere Community Centre	Eastham	No separately identified savings
19 Heath Road	Bebington	Nominal Savings – Being prepared for disposal
Higher Bebington Library	Bebington	54,000
Kennet Close	Bebington	Nominal Savings – Being prepared for disposal
Mayer Hall	Bebington	No Savings by 31/03/09 - Building managed by Trust
Mendell Lodge	Eastham	No Savings assumed – Disposal in progress
New Ferry Library	Bromborough	No Savings - Part of Grove Street Primary School
New Ferry Village Hall	Bromborough	9,000
65 The Village	Bebington	No Savings by 31/03/09 - Building occupied by VCAW
Victoria Hall	Bebington	12,000
Windsor Close Community Centre	Bromborough	No separately identified savings

HEWSWALL, PENSBY AND THINGWALL			
Assets reviewed	Ward	Estimated Net Savings	
		£	
Heswall Hall	Heswall	38,000	
Hillcroft	Heswall	No separately identified savings	
Kylemore Community Centre	Pensby & Thingwall	6,000	
Pensby Library	Pensby & Thingwall	72,000	
Alexander Hall	Heswall	8,000	
Pensby Community Centre	Pensby & Thingwall	2,000	

Savings on Closure and Transfer of Assets

£3,780,000

<u>Note</u>

The schedule lists estimated net savings to be made (including any loss of income), in respect of closing or transferring the assets identified in the schedule attached to the Cabinet report of 27th November 2008. These savings are annual figures. As explained in the report, to achieve full year savings in 2009/10, the buildings identified would have to be closed or transferred to community groups by the 31st March 2009 and the staff affected removed from the Council's payroll.

The savings are either net savings or savings in building running costs.

In the case of net savings, this assumes that the assets will close and that the staff will be removed from the Council's payroll. In the case of the savings in building running costs, it is assumed that buildings will close but that the staff will be relocated to other sites.

The combined savings identified in this schedule total approximately £3.7 million.

Regeneration Department Analysis of Potential Savings through Libraries Closures (2008-09 figures)

Library	2008-09 Net Budget £	Fixed Costs £	Potential Savings through Closure £
Bebington Central Library	283,300	54,350	228,950
Birkenhead Cent Library	482,400	133,300	349,100
Bromborough Library	211,200	21,300	189,900
Eastham Library	95,400	23,350	72,050
Beechwood Library	91,700	4,900	86,800
Greasby Library	118,800	23,550	95,250
Irby Library	77,000	14,550	62,450
Heswall Library	215,000	45,550	169,450
Higher Bebington Library	66,800	11,200	55,600
Hoylake Library	125,200	19,550	105,650
Leasowe Library	83,000	28,000	55,000
Moreton Library	165,300	43,550	121,750
Pensby Library	98,200	24,050	74,150
Prenton Library	82,900	6,850	76,050
Rock Ferry Library	118,100	19,700	98,400
Ridgeway Library	62,100	1,600	60,500
St James Library	114,500	22,000	92,500
Seacombe Library	150,900	29,800	121,100
Upton Library	141,600	21,600	120,000
Wallasey Central Library	349,000	85,550	263,450
Wallasey Village Library	139,900	22,600	117,300
West Kirby Library	161,500	17,600	143,900
Woodchurch Library	72,000	10,500	61,500
Bebington Young Peoples Library (Costs saved if Bebington Library Closed)	216,200	0	216,200
Audio Visual Library (Costs saved if Birkenhead Library Closed)	189,000	0	189,000
TOTAL	3,911,000	685,000	3,226,000

Regeneration Department Analysis of Potential Savings through Sport Centre Closures (2008-09 figures)

Sports Centre	2008-09 Net Budget	Finance Costs - Fixed Costs	Other Fixed Costs	Potential Savings through Closure
	£	ц	£	£
Guinea Gap Baths	788,200	126,600	142,000	519,600
Grange Road West	168,400	33,900	39,900	94,600
Leasowe Recreation	821,800	195,200	195,100	431,500
The Oval	1,340,600	252,800	343,000	744,800
West Kirby Concourse	828,200	278,700	280,000	269,500
Woodchurch Leisure Centre	628,100	140,600	148,600	338,900
Wirral Tennis Centre	307,500	152,500	126,300	28,700
Europa Pools	1,607,200	320,100	263,300	1,023,800
West Kirby Marine Lake	78,300	0	26,000	52,300
TOTAL	6,568,300	1,735,100	1,614,400	3,503,700

REGENERATION	Base Estimate 2007/08 £	Current Estimate 2007/08 £	Estimate 2008/09 £
Art Galleries and Museums			
Expenditure			
183 Employees	347,600	347,600	354,500
184 Premises	216,700	216,700	220,300
185 Transport	1,900	1,100	1,100
186 Supplies and Services	85,000	204,600	227,400
187 Transfer Payments	3,500	3,500	3,600
188 Support Services	24,200	24,200	23,300
189 Financing Costs	250,800	250,800	250,800
190	929,700	1,048,500	1,081,000
LESS Income	20.700	20 700	20,400
191 Customer and Client Receipts	-28,700	-28,700	-29,400
192 Recharge to Other Revenue Accounts 193	-64,300 -93,000	-98,800 -127,500	-98,800 -128,200
193	-93,000	-127,500	-120,200
194 Art Galleries and Museums Total	836,700	921,000	952,800
Theatre, Arts and Culture			
Expenditure			
195 Employees	535,700	641,000	836,200
196 Premises	103,900	80,700	263,100
197 Transport	9,600	7,800	10,900
198 Supplies and Services	620,600	491,900	923,000
199 Third Party Payments	29,800	29,800	30,400
200 Support Services	26,900	27,200	26,400
201 Financing Costs	52,800	61,000	61,000
202	1,379,300	1,339,400	2,151,000
LESS Income	770 700	504 400	4 000 400
203 Customer and Client Receipts	-779,700	-524,400	-1,223,100
204 Recharge to Other Revenue Accounts	-11,900	-48,300	-48,300
205	-791,600	-572,700	-1,271,400
206 Theatre, Arts and Culture Total	587,700	766,700	879,600
Halls			
<u>Expenditure</u>			
226 Employees	387,000	387,000	394,200
227 Premises	151,600	151,600	137,200
228 Transport	1,500	1,500	1,500
229 Supplies and Services	27,300	25,900	27,600
230 Support Services	36,400	36,200	36,800
231 Financing Costs	217,000	217,800	217,800
232	820,800	820,000	815,100
LESS Income	• • • • • • •	• • • • • • •	A / -
233 Customer and Client Receipts	-211,600	-211,600	-217,900
234 Recharge to Other Revenue Accounts	-23,300	-23,300	-23,300
235	-234,900	-234,900	-241,200
236 Halls Total	585,900	585,100	573,900

<u>Libraries</u>

Expenditure			
237 Employees	3,842,400	3,815,400	3,887,600
238 Premises	719,200	732,500	765,100
239 Transport	25,600	25,600	26,000
240 Supplies and Services	968,200	913,200	931,000
241 Third Party Payments	500,200	8,500	8,500
242 Transfer Payments	15,000	15,000	90,300
243 Support Services	439,000	438,300	427,600
244 Financing Costs	337,600	445,900	445,900
245	6,347,000	6,394,400	6,582,000
LESS Income		0,00 1,100	-,
246 Government Grants	-	-5,000	-
247 Customer and Client Receipts	-315,100	-315,100	-323,700
248 Recharge to Other Revenue Accounts	-5,900	-114,100	-114,100
249	-321,000	-434,200	-437,800
250 Libraries Total	6,026,000	5,960,200	6,144,200
Sports Centres			
Evpenditure			
Expenditure 338 Employees	E E / E 900	5,581,800	5 692 000
339 Premises	5,545,800 1,952,300	1,912,300	5,682,900 1,960,200
340 Transport	16,900	16,900	17,200
341 Supplies and Services	532,300	499,600	537,800
342 Third Party Payments	28,100	28,100	28,600
343 Support Services	828,800	824,400	864,700
344 Financing Costs	1,584,500	1,867,400	1,867,400
345	10,488,700	10,730,500	10,958,800
LESS Income			
346 Customer and Client Receipts	-3,076,100	-3,210,100	-3,292,400
347 Recharge to Other Revenue Accounts	-706,400	-719,900	-749,100
348	-3,782,500	-3,930,000	-4,041,500
349 Sports Centres Total	6,706,200	6,800,500	6,917,300
Cuesta Development			
Sports Development			
Expenditure			
350 Employees	190,300	150,300	153,800
351 Transport	4,400	4,400	4,500
352 Supplies and Services	18,500	16,300	18,900
353 Third Party Payments	5,300	3,000	3,100
354 Transfer Payments	7,700	10,000	11,200
355 Support Services	58,100	57,700	59,300
356	284,300	241,700	250,800
LESS Income	·	·	-
357 Customer and Client Receipts	-9,100	-9,100	-9,100
358 Sports Development Total	275,200	232,600	241,700

Community Services

Expenditure			
359 Employees	1,084,700	1,074,700	1,124,800
360 Premises	191,200	179,100	201,900
361 Transport	20,300	9,100	9,400
362 Supplies and Services	100,700	86,600	92,400
363 Third Party Payments	-2,900	-	-
364 Support Services	147,300	164,600	147,800
365 Financing Costs	366,000	397,000	397,000
366	1,907,300	1,911,100	1,973,300
LESS Income			
367 Other Grants and Reimbursements	-22,400	-	-
368 Customer and Client Receipts	-52,600	-52,600	-54,200
369 Recharge to Other Revenue Accounts	-375,400	-375,400	-382,900
370	-450,400	-428,000	-437,100
371 Community Services Total	1,456,900	1,483,100	1,536,200
TOTAL NET BUDGET	16,474,600	16,749,200	17,245,700

CABINET - 16 August 2007

REPORT OF DEPUTY CHIEF EXECUTIVE/DIRECTOR OF CORPORATE SERVICES

PLANNED MAINTENANCE 2007/08

1.0 EXECUTIVE SUMMARY

1.1 The purpose of this report is to advise members of the schemes submitted for funding from the Property Maintenance (PM) allocation within the capital programme and seeks approval of the proposed PM programme for 2007/08.

2.0 INTRODUCTION

- 2.1 The allocations for 2007/08 that were identified as part of the Council budget resolution on 1 March 2007 are included in the planned programme. As is normally the case, the proposed schemes have been drawn up after consideration of the Asset Management Plan, condition surveys and consultation with all client departments. A prioritised list of proposed schemes has been drawn up forming the basis of the PM Programme for 2007/08 (Appendix 1).
- 2.2 The submissions received and the backlog of repairs total in excess of £10,000.000. The PM budget is utilised for works costing between £10,000 and £100,000, with Complex Management budgets being utilised for any works below £10,000. Any schemes in excess of £100,000 are included within the Capital Programme.

3.0 EVALUATION

- 3.1 The asset management plan condition surveys, which are ongoing, continue to identify areas within the Council's properties that require maintenance expenditure in the near future.
- 3.2 The proposed schemes and the information on the scoring matrix have been shared with the Asset Manager to ensure that expenditure is only incurred on buildings that have a foreseeable operational life.
- 3.3 All the prioritised schemes are shown in Appendix 1 and have been scored against the categories indicated below.

1. Health and Safety

These relate to items posing a general risk to users such as, water purity relates to risk assessing the water systems/installation and testing the water condition as per H.S.E. guidance in conjunction with the control of legionella.

2. Fabric Damage

These items are where the fabric of the building is deteriorating due to water ingress, rot, structural failure etc.

3. Heating

The schemes considered are those that historically have proven problematic and are costly to maintain together with indications that the boiler or heating system is reaching the end of its serviceable life and is not cost effective to run or carry on repairing.

4. **Provision of Service**

Identifies where the service has suffered disruption or suspension or has the potential to do so if essential repairs are not undertaken. In some buildings failure to carry out repairs results in loss of income.

5. Others

Buildings listed which have high community use and suffering or the potential to suffer loss of income/security issues due to defects.

6. Capital Scoring

These are small schemes of a capital nature but because of their size and nature fit more readily within the PM programme.

4.0 THE 2007/08 PROGRAMME

- 4.1 Cabinet of 19 February 2007 minute 261 agreed that £50,000 of the PM budget be allocated to assisting in improving security in cemeteries and parks.
- 4.2.1 A full list of proposed schemes for 2007/08 and estimated costs are included at Appendix 1. The full amount of Planned Maintenance budget has not been allocated at this stage as some schemes are currently being worked up and an amount also needs to be kept in reserve to combat any emergency situations that arise over the year. The schemes recommended are those deemed to be urgent against the current evaluation process outlined in 3.1. above.
- 4.3 Due to the ongoing requirement of some works such as Health and safety checks, boiler replacement and water efficiency plans, work has already begun. In addition, works to provide a new water main to Bebington allotments has also begun due to the urgency of the situation.

5.0 **PROPERTY REVIEW**

- 5.1 Asset management plans are maintained for the authority by staff from the Children's & Young People's Department and Corporate Services & Technical Services Departments.
- 5.2 These consist of condition surveys of all buildings, together with up to date accurate drawings and costings of repairs. This provides an invaluable document for the assessment of the condition of buildings and ensures funds are directed to premises the council will be retaining for future use.

6.0 FINANCIAL AND STAFFING IMPLICATIONS

6.1 The amounts included within the Capital Programme 2007/08 for Property Maintenance are:-

Property Maintenance:	£1.4 million
Disabled Access:	£0.1 million
Total	Page 6 ^{£1.5 million}

There are separate allocations within the Children & Young People Capital Programme for property maintenance, boiler renewals, emergency, health and safety works and disabled access schemes to educational premises.

6.2 Professional Services for all schemes will be provided by officers of the Technical Services Department.

7.0 EQUAL OPPORTUNITIES IMPLICATIONS

7.1 There are no implications in this report for equal opportunities, including women, ethnic minorities or the elderly. Where identified within a scheme, there will be provision to assist those with a disability.

8.0 PLANNING IMPLICATIONS

8.1 Planning and Building Regulation approvals will be obtained where necessary.

9.0 COMMUNITY SAFETY IMPLICATIONS

9.1 Where appropriate, suitable measures and consultations will take place.

10.0 HUMAN RIGHTS IMPLICATIONS

10.1 There are no specific human rights implications arising directly from this report.

11.0 LOCAL AGENDA 21 IMPLICATIONS

11.1 Some schemes will involve works which will be designed to improve the standards of energy efficiency.

12.0 ACCESS TO INFORMATION ACT

12.1 No background papers have been used in the preparation of this report other than information from the property database and PM "scoring sheets".

13.0 LOCAL MEMBER SUPPORT IMPLICATIONS

13.1 This report will be of interest to all ward members.

14.0 **RECOMMENDATIONS**

That

(1) the schemes included in the 2007/08 Property Maintenance programme be noted and officers be authorised to prepare all relevant schemes and obtain tenders; and

(2) it be noted that the schemes for Bebington allotments, condition surveys, boiler renewals, water efficiency and Health and Safety Work have already commenced.

J WILKIE

Deputy Chief Executive/Director of Corporate Services

Recommended PM Schemes for 2007/08 (Appendix 1)

Whilst schemes listed below are the recommended schemes, Members may be informed during the year of changes in the recommended priorities, bought about by changes in circumstances or emergencies.

Estimated Costs

Maintenance Work

HMS Conway Mizzen Mast War Memorials / Cenotaphs & Historic Clocks Condition Surveys Boiler Renewals Rolling Programme Improved Security to Cemeteries Water Efficiency Rolling Programme Cleveland Street Transport Depot Brake Test Facility Improvements Treasury Building Roof Refurbishment Carr Lane Farm Roof Refurbishment Bebington Allotments Renew Water Main Hamilton Building Roofing Refurbishment Heswall ATC Toilet Refurbishment	£45,000 £20,000 £100,000 £250,000 £50,000 £55,000 £45,000 £35,000 £95,000 £55,000
Total allocated at present	£874,000
Health and Safety Work	
Asbestos Surveys Various Sites Niceic Surveys Various Sites Risk Assessment Surveys Control of Legionella Various Sites	£50,000 £60,000 £60,000
Total	<u>£170,000</u>
Disability Discrimination Act - Improved access to buildings	
A prioritised list to be complied in consultation with the access officer using information from D.D.A. audits.	£100,000

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